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**UNITED STATES DISTRICT COURT
 NORTHERN DISTRICT OF CALIFORNIA**

NSS LABS, INC.,)	CASE NO.: 5:18-cv-05711 (BLF)
)	
Plaintiff,)	DEFENDANT SYMANTEC
)	CORPORATION'S RESPONSE TO
v.)	THE JUSTICE DEPARTMENT'S
)	STATEMENT OF INTEREST
CROWDSTRIKE, INC., SYMANTEC)	
CORPORATION, ESET, LLC, AND ANTI-)	
MALWARE TESTING STANDARDS)	
ORGANIZATION, INC., AND DOES 1-50,)	The Honorable Beth Labson Freeman
)	
Defendants.)	
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)	

1 Symantec Corporation submits this response to the Statement of Interest filed by the
2 Justice Department’s Antitrust Division. ECF 91. As explained below, the Division’s
3 submission – even if correct – should have no bearing on the Court’s disposition of the motions
4 to dismiss.

5 1. The SDOAA does not provide an “exemption” from the antitrust laws. Instead, the
6 statute represents a legislative determination that the rule of reason – not the per se rule – applies
7 to standard setting activities of defined SDOs. That simply means the plaintiff must *prove* actual
8 harm to competition, rather than relying on an inflexible rule of law.

9 2. Symantec does not believe so, but perhaps the Division is right that there is a factual
10 question about whether AMTSO’s membership lacks the balance the statute requires for the
11 exclusion from per se analysis to apply. Either way, it makes no difference to the outcome of the
12 pending motions. Whether or not the SDOAA applies to AMTSO, the per se rule is inapplicable
13 to the allegations in NSS’ Complaint. There are four principal reasons.

14 *First*, the setting of the standard and the alleged agreement to abide by it are supported by
15 the plausible efficiency justification of transparency and concomitant greater accuracy in testing.
16 *See Nw. Wholesale Stationers, Inc. v. Pac. Stationery & Printing Co.*, 472 U.S. 284, 294 (1985);
17 *Paladin Assocs., Inc. v. Mont. Power Co.*, 328 F.3d 1145, 1155 (9th Cir. 2003); *Bay Area*
18 *Surgical Mgmt. LLC v. Aetna Life Ins. Co.*, No. 15-cv-01416-BLF, 2016 WL 3880989, at *8, *13
19 (N.D. Cal. July 18, 2016) (dismissal where “Plaintiffs have not explained how the [conduct] has
20 no plausible procompetitive effects”). *See generally* ECF 42 at 8-10.

21 *Second*, there is no allegation of an “agreement between companies to disadvantage
22 direct competitors.” *Bay Area Surgical*, 2016 WL 3880989, at *12. NSS is not a competitor of
23 any Defendant and alleges nothing to suggest that any Defendant’s rivals were disadvantaged in
24 any way.

25 *Third*, NSS has not alleged that Defendants individually or collectively possessed market
26 power in any relevant market. *See id.* at *10 (“In cases alleging boycotts, Defendants must
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1 ‘possess[] market power or exclusive access to an element essential to competition.’”) (quoting
2 *Nw. Wholesale Stationers*, 472 U.S. at 296).

3 *Fourth*, and finally, as the Court recognized at the hearing – and NSS did not even try to
4 dispute – the AMTSO standard is entirely voluntary. ECF 86 at 49:15-16, 50:2-51:19. Neither
5 the Division nor NSS cite any case, nor Symantec is aware of any, that applies the per se rule to
6 any kind of standard setting – and certainly not where the standard is voluntary.

7 The Division’s Statement, therefore, even if accepted at face value, does not affect the
8 outcome. The per se rule does not apply here as a matter of law.

9 3. The Division does not address the rule of reason claims. As was made clear at the
10 hearing, there is no allegation of market power and no facts to suggest that competition has been
11 harmed. ECF 86 at 52:20-55:9. Whether or not the SDOAA applies, therefore, the rule of
12 reason claims surely should be dismissed – with leave to replead – on that basis alone.

13 4. The Division’s Statement is problematic even on its own terms. The entire premise of
14 the submission is that AMTSO is not balanced between testers and vendors. But as AMTSO’s
15 papers have explained, membership in the organization is open to anyone, and there are simply
16 more non-testers (31) than testers (10) in the organization (and in the marketplace). ECF 52
17 (Hawes Decl.), Exhs. A, D. If the Division is suggesting that AMTSO must limit the number of
18 non-testers, that would seem to raise more serious antitrust issues than any concern the Division
19 has raised. Who would have to be expelled? How would expulsions be determined? Nothing in
20 the Division’s submission addresses these issues.

21 5. The Division has every right to be heard, and its participation should not be
22 discouraged. But this submission came without any warning to counsel for Defendants, and with
23 no opportunity to address the issues before filing. It also came five months after briefing on the
24 motions was completed, and almost four weeks after the hearing. Had the Division given notice,
25 the omissions in its Statement might have been avoided.

1 Dated: July 8, 2019

Respectfully submitted,

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